

**TO**: Environmental Commission

FROM: Emiko Ancheta, Staff Liaison

SUBJECT: Environmental Commission Draft Response on H.R. 2307

#### **RECOMMENDATION:**

Review and discuss draft memo response of the Environmental Commission's position on H.R. 2307 (Energy Innovation and Carbon Dividend Act)

#### BACKGROUND

The Carbon Dividend Trust Fund Legislation H.R. 2307 bill imposes a fee on the carbon content of fuels, including crude oil, natural gas, coal, or any other product derived from those fuels that will be used so as to emit greenhouse gases into the atmosphere. The fee is imposed on the producers or importers of the fuels and is equal to the greenhouse gas content of the fuel multiplied by the carbon fee rate. The rate would begin at a specified amount and increase each year, in addition it would be subject to further adjustments that would be based on progress of meeting a specified emission reduction target. The bill also includes a fee on fluorinated greenhouse gases.

According to the Congress Gov website, the bill includes specific exemptions, for example:

- fuels used for agricultural or non-emitting purposes
- fuels used by the Armed Forces
- rebates for facilities that capture and sequester carbon dioxide
- border adjustment provisions that require certain fees or refunds for carbon-intensive products that are exported or imported.

#### DISCUSSION

At the July 13, 2021, Environmental Commission meeting the Citizens' Climate Lobby presented the H.R. 2307 Energy Innovation and Carbon Dividend Act legislation. The Environmental Commission did not reach consensus to support endorsement. The Environmental Commission will discuss the attached draft memo on the Commission's position and discuss support in sending the memo to the City Council.

Attachments:

- A. Environmental Commission Draft Memo on H.R. 2307
- B. H.R. 2307 Addendum
- C. H.R. 2307 Full Text

The Environmental Commission (EC) received a presentation from Citizens Climate Lobby on HR 2307 during 7/12/2021 EC meeting. A summary of the reasons for the EC not choosing to take a position on this proposed Carbon Tax Legislation follows.

Carbon Tax Legislation has been discussed, experimented with and implemented within the US and internationally for more than 30 years. Research into the economic, social and political effectiveness of Carbon Tax and Carbon Market policies completed in the last 5 or so years have concluded:

- 1. Clean air and health-based standards are more effective in reducing emissions of greenhouse gases (GHG) and other pollutants.
- 2. Industry specific regulations are more effective in reducing emissions of GHGs and other pollutants.
- 3. Carbon Taxes can help further reduce emissions in economic sectors where #1 and #2 are already in place.
- 4. Carbon Taxes are relatively ineffective in reducing emissions when implemented as a stand-alone measure.
- 5. Carbon Tax and Carbon Markets become flawed by the political processes that create them.
- 6. Creation of a Carbon Market can allow polluting behaviors to continue.
- 7. Carbon Taxes are most effective in the electricity-generating economic sector and have minimal impact in the transportation, industrial, residential, and commercial economic sectors.
- 8. The price per metric ton of CO2e needs to be a least \$80 to be effective according to a recent economic panel chaired by Josef Stiglitz (Most Carbon Tax proposals begin at \$10 to \$20 per metric ton and take many years to reach \$80 or more. New research shows the true environmental / social cost is at least \$200).

Demonstrating the above points:

- 1. The adoption or increasing of clean energy standards in the electrical grid supply are much more effective at reducing GHG emissions than a Carbon Tax.
- 2. The formation of Community Choice Aggregators or similar entities (Silicon Valley Clean Energy, etc.) are much more effective at reducing GHG emissions than a Carbon Tax.
- 3. An all-electric building code would be much more effective at reducing GHG emissions than a Carbon Tax.
- 4. A carbon tax of \$80 per ton of CO2e would increase the cost of gasoline by approximately \$0.8 per gallon. This is equivalent to the seasonal variation in the price of gasoline and would not be expected to significantly reduce vehicle miles traveled.
- 5. Political processes introduce flaws into the tax revenue distribution policies, such as
  - a. Tax exemptions for specific sectors.
  - b. Tax credits for capture of GHGs and use in other polluting products such as plastics.
  - c. Tax credits for exports (increases GHG emissions through exporting).
  - d. Tax credits to protect or reduce the impact of carbon taxes on established or politically connected industries.
  - e. Return of revenues to the population / society via regressive or selected formulas offsetting the increased cost of goods and limiting the impact of the carbon tax.

References on Climate Policy include:

1. "The June 2020 House Select Committee report on the Climate Crisis" of significant interest are the points summarized on Pages 286 and 287 of the report.

City of Los Altos Environmental Commission Review of Carbon Tax Legislation

- <u>Making Climate Policy Work</u> by Danny Cullenward and David G. Victor 2020
   <u>Designing Climate Solutions</u> by Hal Harvey A policy Guide for Low-Carbon Energy 2018
   "Policy Insights from the EMF32 Study on US Carbon Tax Scenarios" by Barron etal. 2018

#### ADDENDUM (HR 2307)

#### Specific bill issues

- 1. Goals: no emission reduction targets until 2023, 5% thereafter or only 40% by 2030 (compared to 2010), well below IPCC targets. As a reference, Los Altos reduced its GHG emissions by 36% between 2010 and 2018.
- Carbon fee rate proposed at \$15/MtCO<sub>2</sub>e starting in 2021, well below recommended standards at \$80 for 2020 (see attached table for today's carbon prices in selected jurisdictions – World bank data)
- 3. Potential yearly price increases are fixed at \$10 regardless of the effectiveness of the previous year carbon fee
- 4. Carbon fee is limited to covered fuels such as gas, oil and coal and energy intensive materials such as steel, cement, paper etc.
- 5. Exclusion of specific sectors such as agriculture from carbon tax
- 6. Refunds for carbon sequestration that includes production of plastics and chemicals
- 7. Refunds for exportation of covered fuel and covered carbon intensive materials, thereby increasing GHG emissions through export
- 8. Redistribution of carbon fee revenues to legal US residents, limiting the monetary incentives to reduce consumption of covered fuels or carbon intensive materials
- 9. First report on the effectiveness of the carbon fee not due until 5 years after enactment of the act or 2026-2028 depending on start date
- 10. Provides limits on the ability of the EPA to enforce the Clean Air Act and other federal regulations for economic sectors covered by the carbon fee
- 11. Carbon fee regulation will not supersede any state law

#### Price of carbon in several jurisdictions (World Bank April 2021)

Alberta carbon tax	\$36
Canada Fuel tax	\$32
California CaT	\$18
European Union ETS	\$50
Finland carbon tax	\$72
France carbon tax	\$52
Germany ETS	\$29
Netherlands carbon tax	\$35
Norway carbon tax	\$68
Sweden carbon tax	\$136
Switzerland Carbon tax	\$101

Please note that some countries have both an ETS (emissions trading system) and a carbon tax



## 117TH CONGRESS 1ST SESSION H.R.2307

U.S. GOVERNME INFORMATION

> To create a Carbon Dividend Trust Fund for the American people in order to encourage market-driven innovation of clean energy technologies and market efficiencies which will reduce harmful pollution and leave a healthier, more stable, and more prosperous Nation for future generations.

#### IN THE HOUSE OF REPRESENTATIVES

#### April 1, 2021

Mr. DEUTCH (for himself, Mr. MALINOWSKI, MS. ESHOO, MS. SCHAKOWSKY, Mr. CRIST, Mr. KILMER, Mr. PETERS, MS. CHU, Mr. CONNOLLY, MS. CRAIG, Mr. MORELLE, Mr. CARBAJAL, Mr. RASKIN, Mr. SIRES, Mr. SHERMAN, Mr. CROW, Mr. CORREA, MS. SCANLON, Mr. JOHNSON OF Georgia, MS. PINGREE, Mr. MOULTON, MS. ROYBAL-ALLARD, Mr. GARAMENDI, Mr. EVANS, Mr. PHILLIPS, MS. MENG, Mr. CÁRDENAS, MS. LEE OF California, and Mr. CARTWRIGHT) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Energy and Commerce, and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To create a Carbon Dividend Trust Fund for the American people in order to encourage market-driven innovation of clean energy technologies and market efficiencies which will reduce harmful pollution and leave a healthier, more stable, and more prosperous Nation for future generations. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Energy Innovation and5 Carbon Dividend Act of 2021".

6 SEC. 2. FINDINGS.

7 The Congress finds that—

8 (1) efficient markets strengthen our economy
9 and benefit our Nation by encouraging competition,
10 innovation, and technological progress;

(2) efficient markets should reflect all costs of
goods to ensure that they advance America's prosperity and national interests;

(3) emissions of carbon pollution and other
harmful pollutants into our Nation's air impose substantial costs on all Americans and on future generations; and

(4) creation of a Carbon Dividend Trust Fund,
to be distributed to the American people, will make
markets more efficient, create jobs, and stimulate
competition, innovation, and technological progress
that benefit all Americans and future generations.
SEC. 3. CARBON DIVIDENDS AND CARBON FEE.

24 The Internal Revenue Code of 1986 is amended by25 adding at the end the following new subtitle:

# Subtitle L—CARBON DIVIDENDS AND CARBON FEE

"CHAPTER 101. CARBON FEES.

"Chapter 102. Carbon Border Fee Adjustment.

#### 3 "CHAPTER 101—CARBON FEES

"Sec. 9901. Definitions.
"Sec. 9902. Carbon fee.
"Sec. 9903. Emissions reduction schedule.
"Sec. 9904. Decommissioning of carbon fee.
"Sec. 9905. Carbon Capture and Sequestration.
"Sec. 9906. Administrative authority.

4 "SEC. 9901. DEFINITIONS.

5 "For purposes of this subtitle:

6 "(a) ADMINISTRATOR.—The term 'Administrator'
7 means the Administrator of the Environmental Protection
8 Agency.

9 "(b) CARBON DIOXIDE EQUIVALENT OR  $CO_2$ -e.—The 10 term 'carbon dioxide equivalent' or ' $CO_2$ -e' means the 11 number of metric tons of carbon dioxide emissions with 12 the same global warming potential as one metric ton of 13 another greenhouse gas.

14 "(c) CARBON-INTENSIVE PRODUCT.—The term 'car15 bon-intensive product' means, as identified by the Sec16 retary by rule—

17 "(1) for purposes of this chapter—

18 "(A) any manufactured or agricultural
19 product which the Secretary in consultation
20 with the Administrator determines is emissions-

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1	intensive and trade-exposed, except that no cov-
2	ered fuel is a carbon-intensive product, and
3	"(B) until such time that the Secretary
4	promulgates rules identifying carbon-intensive
5	products, the following shall be considered car-
6	bon-intensive products: iron, steel, steel mill
7	products (including pipe and tube), aluminum,
8	cement, glass (including flat, container, and
9	specialty glass and fiberglass), pulp, paper,
10	chemicals, or industrial ceramics, and
11	"(2) for purposes of chapter 102, any economic
12	sector, or product from that sector, which the Sec-
13	retary in consultation with the Administrator deter-
14	mines is prone to carbon leakage because it is emis-
15	sions-intensive and trade-exposed, along with other
16	pertinent criteria, except that no covered fuel is a
17	carbon-intensive product.
18	"(d) CARBON LEAKAGE.—The term 'carbon leakage'
19	means an increase of global greenhouse gas emissions
20	which are substantially due to the relocation of greenhouse
21	gas sources from the United States to jurisdictions which

lack comparable controls upon greenhouse gas emissions. "(e) Cost of Carbon or Carbon Costs.-The 24 term 'cost of carbon' or 'carbon costs' means a national 25 or sub-national government policy which explicitly places

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1	a price on greenhouse gas pollution and shall be limited
2	to either a tax on greenhouse gases or a system of cap-
3	and-trade. The cost of carbon is expressed as the price
4	per metric ton of CO <sub>2</sub> -e.
5	"(f) COVERED ENTITY.—The term 'covered entity'
6	means—
7	"(1) in the case of crude oil—
8	"(A) a refinery operating in the United
9	States, and
10	"(B) any importer of any petroleum or pe-
11	troleum product into the United States,
12	"(2) in the case of coal—
13	"(A) any coal mining operation in the
14	United States, and
15	"(B) any importer of coal into the United
16	States,
17	"(3) in the case of natural gas—
18	"(A) any entity entering pipeline quality
19	natural gas into the natural gas transmission
20	system, and
21	"(B) any importer of natural gas into the
22	United States, and
23	"(4) any entity or class of entities which, as de-
24	termined by the Secretary, is transporting, selling,
25	or otherwise using a covered fuel in a manner which

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emits a greenhouse gas to the atmosphere and which
 has not been covered by the carbon fee or the carbon
 border fee adjustment.

4 "(g) COVERED FUEL.—The term 'covered fuel'
5 means crude oil, natural gas, coal, or any other product
6 derived from crude oil, natural gas, or coal which shall
7 be used so as to emit greenhouse gases to the atmosphere.

8 "(h) CRUDE OIL.—The term 'crude oil' means9 unrefined petroleum.

10 "(i) EXPORT.—The term 'export' means to transport
11 a product from within the jurisdiction of the United States
12 to persons outside the United States.

13 "(j) FOSSIL FUEL.—The term 'fossil fuel' means
14 coal, coal products, petroleum, petroleum products, or nat15 ural gas.

16 "(k) FULL FUEL CYCLE GREENHOUSE GAS EMIS17 SIONS.—The term 'full fuel cycle greenhouse gas emis18 sions' means the greenhouse gas content of a covered fuel
19 plus that covered fuel's upstream greenhouse gas emis20 sions.

"(l) GLOBAL WARMING POTENTIAL.—The term
"global warming potential' means the ratio of the timeintegrated radiative forcing from the instantaneous release
of one kilogram of a trace substance relative to that of
one kilogram of carbon dioxide.

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"(m) GREENHOUSE GAS.—The term 'greenhouse
 gas' means carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), nitrous
 oxide (N<sub>2</sub>O), and other gases as defined by rule of the
 Administrator.

5 "(n) GREENHOUSE GAS CONTENT.—The term 'greenhouse gas content' means the amount of greenhouse 6 7 gases of a product or a fuel, expressed in metric tons of  $CO_2$ -e, which would be emitted to the atmosphere by the 8 9 use of a covered fuel and shall include, nonexclusively, emissions of carbon dioxide  $(CO_2)$ , nitrous oxide  $(N_2O)$ , 10 methane (CH<sub>4</sub>), and other greenhouse gases as identified 11 by rule of the Administrator. 12

"(o) GREENHOUSE GAS EFFECT.—The term 'greenhouse gas effect' means the adverse effects of greenhouse
gases on health or welfare caused by the greenhouse gas's
heat-trapping potential or its effect on ocean acidification.
"(p) IMPORT.—Irrespective of any other definition in
law or treaty, the term 'import' means to land on, bring
into, or introduce into any place subject to the jurisdiction
of the United States.

21 "(q) PETROLEUM.—The term 'petroleum' means oil
22 removed from the earth or the oil derived from tar sands
23 or shale.

24 "(r) PRODUCTION GREENHOUSE GAS EMISSIONS.—
25 The term 'production greenhouse gas emissions' means

the quantity of greenhouse gases, expressed in metric tons
 of CO<sub>2</sub>-e, emitted to the atmosphere resulting from, non exclusively, the production, manufacture, assembly, trans portation, or financing of a product.

5 "(s) UPSTREAM GREENHOUSE GAS EMISSIONS.— 6 The term 'upstream greenhouse gas emissions' means the 7 quantity of greenhouse gases, expressed in metric tons of 8 CO<sub>2</sub>-e, emitted to the atmosphere resulting from, non-9 exclusively, the extraction, processing, transportation, fi-10 nancing, or other preparation of a covered fuel for use. 11 "SEC. 9902. CARBON FEE.

12 "(a) CARBON FEE.—There is hereby imposed a car13 bon fee on any covered entity's emitting use, or sale or
14 transfer for an emitting use, of any covered fuel.

15 "(b) AMOUNT OF THE CARBON FEE.—The carbon
16 fee imposed by this section is an amount equal to—

17 "(1) the greenhouse gas content of the covered18 fuel, multiplied by

19 "(2) the carbon fee rate.

20 "(c) CARBON FEE RATE.—For purposes of this sec-21 tion—

"(1) IN GENERAL.—The carbon fee rate, with
respect to any use, sale, or transfer during a calendar year, shall be—

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"(A) in the case of calendar year 2021,
\$15 per metric ton of $CO_2$ -e, and
"(B) except as provided in paragraph (2),
in the case of any calendar year thereafter—
"(i) the carbon fee rate in effect
under this subsection for the preceding cal-
endar year, plus
"(ii) \$10.
"(2) Exceptions.—
"(A) Increased carbon fee rate
AFTER MISSED ANNUAL EMISSIONS REDUCTION
TARGET.—In the case of any year immediately
following a year for which the Secretary deter-
mines under section 9903(b) that the actual
emissions of greenhouse gases from covered
fuels exceeded the emissions reduction target
for the previous year, paragraph (1)(B)(ii) shall
be applied by substituting '\$15' for the dollar
amount otherwise in effect for the calendar year
under such paragraph.
"(B) CESSATION OF CARBON FEE RATE IN-
CREASE AFTER CERTAIN EMISSION REDUCTIONS
ACHIEVED.—In the case of any year imme-
diately following a year for which the Secretary
determines under 9903(b) that actual emissions

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1	of greenhouse gases from covered fuels is not
2	more than 10 percent of the greenhouse gas
3	emissions from covered fuels during the year
4	2010, paragraph (1)(B)(ii) shall be applied by
5	substituting '\$0' for the dollar amount other-
6	wise in effect for the calendar year under such
7	paragraph.
8	"(3) INFLATION ADJUSTMENT.—In the case of
9	any calendar year after 2021, each of the dollar
10	amounts in paragraphs (1)(B) and (2)(A) shall be
11	increased by an amount equal to—
12	"(A) such dollar amount, multiplied by
13	"(B) the cost-of-living adjustment deter-
14	mined under section $1(f)(3)$ for the calendar
15	year, determined by substituting 'calendar year
16	2010' for 'calendar year 2016' in subparagraph
17	(A)(ii) thereof.
18	"(d) Exemption and Refund.—The Secretary
19	shall prescribe such rules as are necessary to ensure the
20	fee imposed by this section is not imposed with respect
21	to any nonemitting use, or any sale or transfer for a non-
22	emitting use, including rules providing for the refund of
23	any carbon fee paid under this section with respect to any
24	such use, sale, or transfer.
25	"(e) Exemptions.—

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"(1) Agriculture.—

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"(A) FUEL.—If any covered fuel or its de-2 3 rivative is used on a farm for a farming pur-4 pose, the Secretary shall pay (without interest) to the ultimate purchaser of such covered fuel 5 or its derivative, the total amount of carbon 6 7 fees previously paid upon that covered fuel or its derivative, as specified by rule of the Sec-8 9 retary.

"(B) FARM, FARMING USE, AND FARMING
PURPOSE.—The terms 'farm', 'farming use',
and 'farming purpose' shall have the respective
meanings given such terms under section
6420(c).

15 "(C) OTHER GREENHOUSE GASES EMIS16 SIONS FROM AGRICULTURE.—The carbon fee
17 shall not be levied upon non-fossil fuel green18 house gas emissions which occur on a farm.

19 "(2) Armed FORCES OF THE UNITED 20 STATES.—If any covered fuel or its derivative is 21 used by the Armed Forces of the United States as 22 supplies for vessels of war, vehicles, or electrical 23 power generation equipment, the Secretary shall pay 24 (without interest) to the ultimate purchaser of such 25 covered fuel or its derivative, the total amount of

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carbon fees previously paid upon that covered fuel or
 its derivative, as specified by rule of the Secretary.
 "SEC. 9903. EMISSIONS REDUCTION SCHEDULE.

4 "(a) IN GENERAL.—An emissions reduction schedule
5 for greenhouse gas emissions from covered fuels is hereby
6 established, as follows:

"(1) REFERENCE YEAR.—The net greenhouse
gas emissions during the year 2010 shall be the reference amount of emissions and shall be determined
from the 'Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990–2010' published by the Environmental Protection Agency in April of 2012.

"(2) EMISSIONS REDUCTION TARGET.—The
first emission reduction target shall be for the year
2023. The emission target for each year thereafter
shall be the previous year's target emissions minus
a percentage of emissions during the reference year
determined in accordance with the following table:

"Year	Emissions Reduction Target
2010	Reference year
2021 to 2022	No emissions reduction target
2023 to 2030	5 percent of 2010 emissions per year
2031 to 2050	3 percent of 2010 emissions per year

19 "(b) ADMINISTRATIVE DETERMINATION.—Not later20 than 60 days after the beginning of each calendar year

1 beginning after the enactment of this section, the Secretary, in consultation with the Administrator, shall deter-2 3 mine whether actual emissions of greenhouse gases from covered fuels exceeded the emissions reduction target for 4 the preceding calendar year. The Secretary shall make 5 6 such determination using the same, or appropriately up-7 dated, greenhouse gas accounting method as was used to determine the net greenhouse gas emissions in the 'Inven-8 9 tory of U.S. Greenhouse Gas Emissions and Sinks: 1990– 2010' published by the Environmental Protection Agency 10 11 in April of 2012.

12 "SEC. 9904. DECOMMISSIONING OF CARBON FEE.

13 "(a) IN GENERAL.—At such time that—

"(1) the Secretary determines under 9903(b)
that actual emissions of greenhouse gases from covered fuels is not more than 10 percent of the greenhouse gas emissions during the year 2010, and
"(2) the monthly carbon dividend payable to an

adult eligible individual has been less than \$20 for

20 3 consecutive years,

the Secretary shall decommission in an orderly manner
programs administering the carbon fee, the carbon border
fee adjustment, and the Carbon Dividend Trust Fund.

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"(b) INFLATION ADJUSTMENT.—In the case of any 1 2 calendar year after 2021, the \$20 amount under subsection (a)(2) shall be increased by an amount equal to— 3 4 "(1) such dollar amount, multiplied by 5 "(2) cost-of-living adjustment determined under section 1(f)(3) for the calendar year, determined by 6 7 substituting 'calendar year 2020' for 'calendar year 8 2010' in subparagraph (A)(ii) thereof. 9 "SEC. 9905. CARBON CAPTURE AND SEQUESTRATION. "(a) IN GENERAL.—The Secretary, in consultation 10 with the Administrator and the Secretary of Energy, shall 11 12 prescribe regulations for making payments as provided in subsection (b) to qualified facilities which capture and se-13 quester qualified carbon dioxide or sequester qualified car-14 bon dioxide obtained from one or more qualified facilities. 15 16 "(b) PAYMENT AMOUNTS.— "(1) IN GENERAL.—The Secretary shall make 17 18 payments to a qualified facility in the same manner 19 as if such payment was a refund of an overpayment 20 of the carbon fee imposed by section 9902, in cases 21 in which such qualified facility— "(A) uses any covered fuel— 22 23 "(i) with respect to which the carbon 24 fee has been paid, and

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1	"(ii) which results in the emission of
2	qualified carbon dioxide,
3	"(B) captures such emitted, or an equiva-
4	lent amount of, qualified carbon dioxide, and
5	"(C)(i) sequesters such qualified carbon di-
6	oxide in a manner which is safe, permanent,
7	and in compliance with any applicable local,
8	State, and Federal laws, or
9	"(ii) utilizes such qualified carbon dioxide
10	or an equivalent amount of carbon dioxide in a
11	manner provided in paragraph (3)(C).
12	"(2) AMOUNT OF REFUND.—The payment de-
13	termined under this section shall be an amount
14	equal to the lesser of—
15	"(A)(i) the adjusted metric tons of quali-
16	fied carbon dioxide captured and sequestered or
17	utilized, multiplied by
18	"(ii) the carbon fee rate during the year in
19	which the carbon fee was imposed by section
20	9902 upon the covered fuel to which such car-
21	bon dioxide relates, or
22	"(B) the amount of the carbon fee imposed
23	by section 9902 with respect to such covered
24	fuel.

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"(3) Definitions and special rules.—For
purposes of this section—
"(A) QUALIFIED CARBON DIOXIDE; QUALI-
FIED FACILITY.—
"(i) QUALIFIED CARBON DIOXIDE.—
The term 'qualified carbon dioxide' has the
same meaning given such term under sec-
tion 45Q(c).
"(ii) QUALIFIED FACILITY.—The term
'qualified facility' means any industrial fa-
cility at which carbon capture equipment is
placed in service.
"(B) Adjusted total metric tons.—
The adjusted total metric tons of qualified car-
bon dioxide captured and sequestered or utilized
shall be the total metric tons of qualified carbon
dioxide captured and sequestered or utilized, re-
duced by the amount of any carbon dioxide like-
ly to escape and be emitted into the atmosphere
due to imperfect storage technology or other-
wise, as determined by the Secretary in con-
sultation with the Administrator.
"(C) UTILIZATION.—The Secretary, in
consultation with the Administrator, shall es-
tablish regulations providing for the methods

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1 and processes by which qualified carbon dioxide 2 may be utilized so as to exclude that qualified 3 carbon dioxide safely and permanently from the 4 atmosphere. Utilization may include the produc-5 tion of substances such as but not limited to plastics and chemicals. Such regulations shall 6 7 minimize the escape or further emission of the 8 qualified carbon dioxide into the atmosphere.

9 "(D) SEQUESTRATION.—Not later than 10 540 days after the date of the enactment of this 11 section, the Secretary, in consultation with the 12 Administrator, shall prescribe regulations iden-13 tifying the conditions under which carbon diox-14 ide may be safely and permanently sequestered. 15 "(4) COORDINATION WITH CREDIT FOR CARBON 16 DIOXIDE SEQUESTRATION.—At such time that the

Secretary prescribes regulations implementing this
section, no payment under this section shall be allowed to a taxpayer to whom a credit has been allowed for any taxable year under section 450.

21 "SEC. 9906. ADMINISTRATIVE AUTHORITY.

"(a) IN GENERAL.—The Secretary in consultation
with the Administrator shall prescribe such regulations,
and other guidance, as may be necessary to carry out the

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purposes of this subtitle and assess and collect the carbon
 fee imposed by section 9902.

3 "(b) SPECIFICALLY.—Such regulations and guidance
4 shall include—

5 "(1) the identification of an effective point in 6 the production, distribution, or use of a covered fuel 7 for collecting such carbon fee, in such a manner so 8 as to minimize administrative burden and maximize 9 the extent to which full fuel cycle greenhouse gas 10 emissions from covered fuels have the carbon fee lev-11 ied upon them,

12 "(2) the identification of covered entities which13 shall be liable for the payment of the carbon fee,

14 "(3) requirements for the monthly payment of15 such fees,

"(4) as may be necessary or convenient, rules
for distinguishing between different types of covered
fuels,

"(5) as may be necessary or convenient, rules
for distinguishing between a covered fuel's greenhouse gas content and its upstream greenhouse gas
emissions,

23 "(6) rules to ensure that no covered fuel has
24 the carbon fee or carbon border fee adjustment im25 posed upon it more than once, and

"(7) rules to ensure that the domestic imple mentation of the carbon fee coordinate with the im plementation of the carbon border fee adjustment of
 chapter 102.
 **"CHAPTER 102—CARBON BORDER FEE**

ADJUSTMENT

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"Sec. 9908. Carbon border fee adjustment. "Sec. 9909. Administration of the carbon border fee adjustment. "Sec. 9910. Allocation of carbon border fee adjustment revenues. "Sec. 9911. Treaties and international negotiations.

#### 7 "SEC. 9908. CARBON BORDER FEE ADJUSTMENT.

8 "(a) IN GENERAL.—The fees imposed by, and re-9 funds allowed under, this section shall be referred to as 10 the 'carbon border fee adjustment'.

11 "(b) PURPOSE.—The purpose of the carbon border 12 fee adjustment is to protect animal, plant, and human life 13 and health, to conserve exhaustible natural resources by 14 preventing carbon leakage, and to facilitate the creation 15 of international agreements.

16 "(c) Imports to the United States.—

17 "(1) IMPORTED COVERED FUELS FEE.—In the 18 case of any person that imports into the United 19 States any covered fuel, there shall be imposed a fee 20 equal to the total carbon fee that would be imposed 21 on the fuel's greenhouse gas content under the do-22 mestic carbon fee, including processing emissions. 1 "(2) IMPORTED CARBON-INTENSIVE PRODUCTS 2 FEE.—In the case of any person that imports into 3 the United States any carbon-intensive product, 4 there shall be imposed a fee equal to the total car-5 bon fee which would have accumulated upon the 6 greenhouse gas content of the imported carbon-in-7 tensive product had the imported carbon-intensive product been produced domestically and subject to 8 9 the domestic carbon fee.

10 "(3) MODIFICATIONS.—The Secretary shall 11 make an administrative determination of whether 12 any class of imported covered fuels or class of im-13 ported carbon-intensive product is carrying any total 14 foreign carbon cost. The Secretary shall make a de-15 termination of whether international law or the en-16 hancement of global greenhouse gas mitigation ef-17 forts require that those foreign cost of carbon be de-18 ducted from the border carbon fee adjustment deter-19 mined in subsection (c)(1) or subsection (d)(1).

"(4) FOREIGN COST OF CARBON; FOREIGN CARBON COSTS.—For purposes of this subsection, the
term 'foreign cost of carbon' or 'foreign carbon cost'
means the explicit price a foreign jurisdiction places
upon the emission of greenhouse gas pollution to the
atmosphere through law or regulation. Such price

shall be expressed as the price per metric ton of
 CO<sub>2</sub>-e.

3 "(d) Refund on Exports From United 4 States.—

5 "(1) COVERED FUELS.—Under regulations pre-6 scribed by the Secretary, in the case of a covered fuel produced in the United States with respect to 7 which the fee under section 9902 was paid, there 8 9 shall be allowed as a credit or refund (without inter-10 est) to any exporter of such covered fuels an amount 11 equal to the total carbon fee levied upon the ex-12 ported covered fuel up to the time of its exportation, 13 including processing emissions. Any such credit or 14 refund shall be allowed in the same manner as if it were an overpayment of tax imposed by section 15 16 9902.

17 "(2) CARBON-INTENSIVE PRODUCTS.—Under 18 regulations prescribed by the Secretary, there shall 19 be allowed a credit or refund (without interest) to 20 exporters of carbon-intensive products manufactured 21 or produced in the United States an amount equal 22 to the total carbon fees accumulated upon the green-23 house gas content of the exported carbon-intensive 24 product up to the time of exportation. Any such 25 credit or refund shall be allowed in the same manner

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as if it were an overpayment of the fee imposed by
 section 9902 or 9904.

3 "SEC. 9909. ADMINISTRATION OF THE CARBON BORDER
4 FEE ADJUSTMENT.

5 "(a) GENERALLY.—The Secretary in consultation 6 with the Administrator shall prescribe regulations and 7 guidance which implement the carbon border fee adjust-8 ment under section 9908.

9 "(b) COLLABORATION.—In administering any aspect 10 of the border carbon fee adjustment it is the sense of Con-11 gress that the Secretary should collaborate with author-12 ized officers of any jurisdiction, including sub-national 13 governments, affected by the carbon border fee adjust-14 ment.

15 "(c) METHODOLOGY.—In administering the border
16 carbon fee adjustment, the Secretary shall use methodolo17 gies, procedures, and data which as may be necessary or
18 convenient—

19 "(1) disaggregate a product's greenhouse gas20 content;

21 "(2) are consistent with international law and22 facilitate international cooperation;

23 "(3) in the case of incomplete data, use cus24 tomary methods of interpolation that favor enhanced
25 mitigation and facilitate international cooperation;

	23
1	"(4) avoid the double pricing of greenhouse gas
2	emissions; and
3	"(5) harmonize the border carbon fee adjust-
4	ment with the domestic carbon fee so as to ensure
5	all covered fuels used in the United States are sub-
6	ject to the carbon fee.
7	"(d) SCHEDULE.—The Secretary shall—
8	"(1) begin implementation the border carbon
9	fee adjustment for covered fuels at the same time as
10	the implementation of the carbon fee; and
11	"(2) begin implementation of the border carbon
12	fee adjustment for carbon-intensive products within
13	two years of the date of the enactment of the En-
14	ergy Innovation and Carbon Dividend Act of 2021.
15	"(e) PROCEDURE.—The Secretary shall—
16	"(1) establish fair, timely, impartial, and as
17	necessary confidential procedures by which the im-
18	porter of any carbon-intensive product or any cov-
19	ered fuel may petition the Secretary to revise the
20	Secretary's determination of its border carbon fee
21	adjustment liability calculated under section
22	9908(c)(1);
23	"(2) establish fair, timely, impartial, and as

23 "(2) establish fair, timely, impartial, and as
24 necessary confidential procedures by which any ex25 porter of any product from the United States may

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1 petition the Secretary to include that exported prod-2 uct on the list of carbon-intensive products; and 3 "(3) establish fair, timely, impartial, and as necessary confidential procedures by which the ex-4 5 porter of any carbon-intensive product or any covered fuel may petition the Secretary to revise the 6 7 Secretary's determination of its border carbon fee adjustment refund calculated under section 9908(d). 8 "(f) SHIPMENTS FROM THE UNITED STATES TO THE 9 STATES.—Notwith-10 TERRITORIES OF THE United 11 standing any other treaty, law, or policy, shipments of cov-12 ered fuels or carbon-intensive products from the United States to Guam, the United States Virgin Islands, Amer-13 ican Samoa, Puerto Rico, and the Northern Mariana Is-14 lands shall be eligible for a refund of the carbon fee under 15 section 9908(d). 16 17 "(g) IMPORTS TO THE TERRITORIES OF THE UNITED 18 STATES.—Notwithstanding any other treaty, law, or pol-

18 STATES.—Notwithstanding any other treaty, law, or pol19 icy, imports of covered fuels or carbon-intensive products
20 to Guam, the United States Virgin Islands, American
21 Samoa, Puerto Rico, and the Northern Mariana Islands
22 shall not be subject to section 9908(c).

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1 "SEC. 9910. ALLOCATION OF CARBON BORDER FEE ADJUST-2 MENT REVENUES. 3 "The revenues collected under this chapter may be used to supplement appropriations made available in fiscal 4 years 2022 and thereafter— 5 6 "(1) to U.S. Customs and Border Protection, in 7 such amounts as are necessary to administer the 8 carbon border fee adjustment, then 9 "(2) to the Green Climate Fund, created by de-10 cision 3/CP.17 adopted at the 17th Conference of 11 the Parties to the United Nation Framework Con-12 vention on Climate Change held in Durban, Novem-13 ber 28 to December 11, 2011. 14 "SEC. 9911. TREATIES AND INTERNATIONAL NEGOTIA-15 TIONS. 16 "(a) CONFORMANCE WITH INTERNATIONAL TREA-17 TIES.—In the case that the Appellate Body of the World 18 Trade Organization, or any other authoritative inter-19 national treaty interpreter, shall find any portion of the 20 carbon border fee adjustment under this chapter to violate 21 any treaty to which the United States is a party, the Secretary of State is authorized to alter that aspect of such 22 23 carbon border fee adjustment found to violate a treaty obligation so as to bring the carbon border fee adjustment 24 into conformance with international law. 25

1 "(b) INTERNATIONAL NEGOTIATIONS.—The Congress finds the international mitigation of greenhouse gas 2 3 emissions to be of national importance. Therefore, the Congress encourages the Secretary of State, or the Sec-4 5 retary's designee, to commence and complete negotiations with other nations with the goal of forming treaties, envi-6 ronmental agreements, accords, partnerships or any other 7 instrument that effectively reduces global greenhouse gas 8 9 emissions to zero percent of 2010 levels by 2050 and which respect the principle of common but differentiated 10 11 responsibilities and respective capabilities.

12 "(c) SUSPENSION OF THE CARBON BORDER FEE AD13 JUSTMENT.—The Secretary may suspend the border car14 bon fee adjustment, in whole or in part—

15 "(1) when, in the determination of the Sec-16 retary, a country has implemented greenhouse gas 17 mitigation policies sufficient to contribute to a global 18 net reduction of greenhouse gas emissions to zero by 19 2050. In making such determination, the Secretary 20 may partially suspend particular provisions of the 21 carbon border fee adjustment. In making the deter-22 mination, the Secretary shall consult with the im-23 porting country. In making the determination, the 24 Secretary shall follow all existing treaty obligations.

1 The Secretary shall review any carbon border fee ad-2 justment suspension at least every 5 years, or 3 "(2) by treaty or other international agreement that meets the criteria of section 9911(c)(1) and in-4 5 cludes provisions for the suspension of the border 6 carbon fee adjustment.". 7 SEC. 4. ESTABLISHMENT OF THE CARBON DIVIDEND TRUST 8 FUND. 9 (a) IN GENERAL.—Subchapter A of chapter 98 of the Internal Revenue Code of 1986 is amended by adding at 10 the end the following: 11 12 "SEC. 9512. CARBON DIVIDEND TRUST FUND. 13 "(a) Establishment AND FUNDING.—There is hereby established in the Treasury of the United States 14 a trust fund to be known as the 'Carbon Dividend Trust 15 Fund', consisting of such amounts as may be appropriated 16 to such trust fund as provided for in this section. 17 18 "(b) TRANSFERS TO THE CARBON DIVIDEND TRUST 19 FUND.—There is hereby appropriated to the Carbon Divi-20 dend Trust Fund amounts equal to the fees received into the Treasury less any amounts refunded or paid under 21

22 section 9902(d) or 9905 of chapter 101 for each month.

23 "(c) EXPENDITURES.—Amounts in the trust fund24 shall be available for the following purposes:

1	"(1) Administrative expenses.—So much of
2	the expenses necessary to administer the Carbon
3	Dividend Trust Fund for each year, as does not ex-
4	ceed—
5	"(A) in the case of the first 5 calendar
6	years ending after the date of the enactment of
7	this section, the administrative expenses for any
8	year may not exceed 8 percent of amounts ap-
9	propriated to the Carbon Dividend Trust Fund
10	during such year, and
11	"(B) in the case of any calendar year
12	thereafter, 2 percent of the 5-year rolling aver-
13	age of the amounts appropriated to the Carbon
14	Dividend Trust Fund.
15	"(2) Other administrative expenses.—So
16	much of the expenses as are necessary to administer
17	chapter 101 for any year as does not to exceed 0.60
18	percent of the amounts appropriated to the Carbon
19	Dividend Trust Fund for the previous year, and fur-
20	ther limited as follows:
21	"(A) The Department of the Treasury.
22	"(B) The Social Security Administration.
23	"(C) The Environmental Protection Agen-
24	cy.
25	"(D) Department of State.

"(3) CARBON DIVIDEND PAYMENTS.—

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"(A) IN GENERAL.—From the amounts in 2 3 the Carbon Dividend Trust Fund made available under paragraphs (1) and (2) of this sub-4 5 section for any year, the Secretary shall for 6 each month beginning no more than 270 days 7 after the date of the enactment of the Energy Innovation and Carbon Dividend Act of 2021, 8 9 make carbon dividend payments to each eligible 10 individual.

"(B) PRO-RATA SHARE.—A carbon dividend payment is one pro-rata share for each
adult, and half a pro-rata share for each child
under 19 years old, of amounts available for the
month in the Carbon Dividend Trust Fund.

16 "(C) ELIGIBLE INDIVIDUAL.—The term 'eligible individual' means, with respect to any 17 18 month, any natural living person who has a valid Social Security number or taxpayer identi-19 20 fication number and is a citizen or lawful resi-21 dent of the United States (other than any indi-22 vidual who is a citizen of any possession of the 23 United States and whose bona fide residence is 24 outside of the United States). The Secretary is

30 authorized to verify an individual's eligibility to 1 2 receive a carbon dividend payment. 3 "(D) FEE TREATMENT OF PAYMENTS.— Amounts paid under this subsection shall be in-4 5 cludible in gross income. 6 "(E) FEDERAL PROGRAMS AND FEDERAL PROGRAMS.—The 7 ASSISTED carbon dividend amount received by any individual shall not be 8 9 taken into account as income and shall not be 10 taken into account as resources for purposes of 11 determining the eligibility of such individual or 12 any other individual for benefits or assistance, 13 or the amount or extent of benefits or assist-14 ance, under any Federal program or under any 15 State or local program financed in whole or in 16 part with Federal funds. "(F) ADVANCE PAYMENT.—The Secretary 17 18 shall transfer to the Carbon Dividend Trust Fund such amounts as are necessary for the 19

21 all eligible individuals as follows:

disbursement of an advanced carbon dividend to

"(i) An advanced carbon dividend
shall be the same as the anticipated first
carbon dividend required to be distributed
under subparagraph (A) and shall be dis-

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1	tributed the month prior to the first collec-
2	tion of the carbon fee.
3	"(ii) Total amounts disbursed as ad-
4	vanced carbon dividends shall be deducted
5	from the carbon dividends on a pro-rata
6	basis over the first 3 years after the dis-
7	bursement of the first carbon dividends.
8	"(d) Administrative Authority.—The Secretary
9	shall promulgate rules, guidance, and regulations useful
10	and necessary to implement the Carbon Dividend Trust
11	Fund.
12	"(e) Assignment of Benefits.—The right of any
13	person to any future payment under this chapter shall not
14	be transferable or assignable, at law or in equity, and none
15	of the moneys paid or payable or rights existing under
16	subsection (c)(3) shall be subject to execution, levy, at-
17	tachment, garnishment, or other legal process, or to the
18	operation of any bankruptcy or insolvency law.".

19 (b) CLERICAL AMENDMENT.—The table of sections20 for subchapter A of chapter 98 of such Code is amended

21 by adding at the end the following new item:"Sec. 9512. Carbon Dividend Trust Fund.".

22 SEC. 5. LIMITED DISCLOSURE OF INFORMATION.

Section 6103(l) of the Internal Revenue Code of 1986
is amended by adding at the end the following new paragraphs:

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1 "(23) LIMITED DISCLOSURE OF IDENTITY IN-2 FORMATION RELATING TO CARBON DIVIDEND PAY-3 MENTS.—

"(A) DEPARTMENT OF TREASURY.—Indi-4 5 vidual identity information shall, without writ-6 ten request, be open to inspection by or disclo-7 sure to officers and employees of the Department of the Treasury whose official duties re-8 9 quire such inspection or disclosure for purposes 10 of administering section 9512 (relating the Carbon Dividend Trust Fund). 11

12 "(B) COMMISSIONER OF SOCIAL SECU-13 RITY.—The Commissioner of Social Security 14 shall, on written request, disclose to officers 15 and employees of the Department of the Treas-16 ury individual identity information which has been disclosed to the Social Security Adminis-17 18 tration as is necessary to administer section 19 9512.

20 "(C) RESTRICTION ON DISCLOSURE.—In21 formation disclosed under this paragraph shall
22 be disclosed only for purposes of, and to the ex23 tent necessary in, carrying out section 9512.".

1 SEC. 6. NATIONAL ACADEMY OF SCIENCES REVIEW OF CAR-

2 BON FEE AND EMISSIONS REDUCTION 3 SCHEDULE.

4 (a) IN GENERAL.—Not later than 5 years after the 5 date of the enactment of this Act, the Secretary of Energy 6 shall enter into an agreement with the National Academy 7 of Sciences to prepare a report relating to the carbon fee 8 imposed by section 9902 of the Internal Revenue Code of 9 1986 and the emissions reductions schedule established 10 under section 9903 of such Code.

11 (b) REPORT REQUIREMENTS.—Such report shall—

(1) assess the efficiency and effectiveness of the
carbon fee in achieving the emissions reduction targets set forth in section 9903 of such Code;

(2) describe and make recommendations on
whether the carbon fee rate and annual increases
prescribed by section 9902(c) of such Code should
be adjusted in order to optimize the efficiency and
effectiveness of this Act in achieving the emissions
reduction targets set forth in section 9903 of such
Code;

(3) describe the potential of the carbon fee to
achieve future emissions targets set forth in section
9903(a) of such Code through the year 2050;

25 (4) describe and evaluate the effectiveness of
26 the carbon fee in reducing emissions from key sec•HR 2307 IH

tors of the economy, including sectors of the econ omy that have decreased their carbon emissions, sec tors of the economy that have increased their carbon
 emissions, and sectors of the economy in which car bon emissions have not changed;

6 (5) make findings and recommendations to 7 Federal departments and agencies and to Congress 8 on actions that could be taken to reduce carbon 9 emissions in the sectors of the economy in which 10 carbon emissions have not decreased;

(6) make findings and recommendations on adjusting regulations enacted under the Clean Air Act
and other Federal laws that affect economic sectors
achieving the emissions reduction targets set forth in
section 9903 of such Code; and

(7) provide an assessment of any other factors
determined to be material to the program's efficiency and effectiveness in achieving the goals set
forth in this Act.

(c) REPORT MADE PUBLICLY AVAILABLE.—Not later
than one year after the review in subsection (a) has commenced, the Secretary of Energy shall submit to Congress
the report required under subsection (a). Such report shall
be made electronically available to the public and open to

public comment for at least 60 days before the final sub mission to Congress.

3 SEC. 7. IMPACT OF CARBON FEE ON BIOMASS USE AND 4 CARBON SINKS.

5 (a) STUDY OF BIOMASS.—The Secretary of Energy 6 shall enter into an agreement with the National Academy 7 of Sciences and the Administrator of the Environmental 8 Protection Agency to conduct a study, make recommenda-9 tions, and submit a report regarding the impact of the 10 carbon fee on the use of biomass as an energy source and 11 the resulting impacts on carbon sinks and biodiversity.

(b) STUDY REQUIREMENTS.—The study conducted
under subsection (a) by the National Academy of Sciences
shall include analysis, documentation, and determinations
on—

16 (1) the carbon fee and its impact on the use of
17 biomass as an energy source and greenhouse gas
18 emissions from the use of biomass as an energy
19 source;

20 (2) the impacts of the use of biomass as an en-21 ergy source on carbon sinks and biodiversity; and

(3) the various types of biomass that are beingused as an energy source.

24 (c) RECOMMENDATIONS.—Based on the findings and 25 conclusions of the study, the National Academy of 36

Sciences shall make recommendations to Federal depart ments and agencies and to Congress. The recommenda tions shall include any actions that should be taken to
 mitigate impacts of the carbon fee on—

5 (1) increasing greenhouse gas emissions from
6 the use of biomass as an energy source; and

7 (2) degradation of carbon sinks and biodiversity8 relating to the use of biomass as an energy source.

9 (d) REPORT.—The National Academy of Sciences 10 shall prepare a report that includes any findings and rec-11 ommendations made pursuant to this section and, not 12 later than 18 months after the date of the enactment of 13 this Act, make such report electronically available to the 14 public.

15 SEC. 8. EFFECTIVE DATE.

16 The amendments made by this Act shall take effect 17 on the date of the enactment of this Act, except the carbon 18 fee under section 9902 of the Internal Revenue Code of 19 1986 shall apply to uses, sales, or transfers no more than 20 270 days after the date of the enactment of this Act.

21 SEC. 9. PRINCIPLE OF INTERPRETATION.

In the case of ambiguity, the texts of this statute and its amending texts shall be interpreted so as to allow for the most effective abatement of greenhouse gas emissions. 1 SEC. 10. NO PREEMPTION OF STATE LAW.

2 (a) IN GENERAL.—Nothing in this Act shall preempt
3 or supersede, or be interpreted to preempt or supersede,
4 any State law or regulation.

5 (b) NO PREEMPTION OF STATE COMMON LAW OR
6 STATUTORY CAUSES OF ACTION.—Noting in this Act, nor
7 any standard, rule, requirement, risk evaluation, or assess8 ment created or implemented pursuant to this Act, shall
9 be construed to preempt any State common law or State
10 statutory law creating a remedy for civil relief.

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